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Message Text

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70
ORIGIN EUR-25

INFO OCT-01 ADP-00 CIAE-00 PM-07 INR-10 L-03 NEA-10

NSAE-00 PA-03 RSC-01 PRS-01 TRSE-00 MBFR-03 SAJ-01

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DRAFTED BY EUR/RPM:LTC RGTHOMPSON:OSD/ISA:COL.LMICHAEL
7/11/73 EXT 28901
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EUR/RPM:WROMINE:RJMCGUIRE
EUR:GSSPRINGSTEEN
PM/ISP:NTERRELL
JCS:GEN.CHRISTENSEN (INFORMED)
ISA:MR. BERGOLD
NSC:H. AARON
S/S-O JMEALUM
---------- 059312
O R 120258Z JUL 73
FM SECSTATE WASHDC
TO USMISSION NATO IMMEDIATE
INFO ALL NATO CAPITALS
USNMR SHAPE
USCINCEUR
USDELMC

C O N F I D E N T I A L STATE 136159

E.O. 11652:GDS
TAGS. MCAP, NATO
SUBJECT: FOLLOW-UP TO DPC MINISTERIAL
REFS: USNATO 3028; USNATO 3030; USNATO 3201; USNATO 3233;
USNATO 3260; STATE 127286

1. THE INITIAL WASHINGTON REACTION TO LUNS PROPOSAL FOR FOLLOW-UP TO THE MEETING OF THE DEFENSE PLANNING COMMITTEE IN MINISTERIAL SESSION 7 JUNE 1973, PO (73)96 REPORTED IN CONFIDENTIAL

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USNATO 3233 IS CONCERN OVER WHAT APPEARS TO BE A MATTER OF FACT, BUSINESS AS USUAL, APPROACH TOWARD THE SUBSTANTIVE PROPOSALS PUT FORWARD BY DEFENSE SECRETARY SCHLESINGER AT THE DPC. THE OBJECTIVE OF THE FOLLOW-UP ACTION SHOULD BE

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TO PRESENT TO THE MODS AT THE DECEMBER DPC A SERIES OF
DETAILED PROGRAMS, WITH PROGRESS MEASUREMENT AND REPORTING
FEATURES, TO IMPLEMENT THE PROPOSALS AT THE JUNE 7 DPC.

2. WE AGREE WITH MISSION POSITION OUTLINED IN USNATO 3201
THAT NEGLECTING ESTABLISHED NATO MACHINERY COULD MAKE OUR
ALLIES SUSPICIOUS OF OUR MOTIVES AND COULD SLOW UP PROGRESS.
3. HOWEVER, THE LUNS PROPOSAL IN SOME INSTANCES DOES NOT
MAKE ADEQUATE USE OF NATO MACHINERY OR ANY OTHER MODALITY
TO ADDRESS THE ISSUES WE HAVE RAISED IN THE KISSINGER
SPEECH, THE PRESIDENT'S FOREIGN POLICY STATEMENT, AND IN
THE SCHLESINGER DPC PRESENTATION. THE US DESIRES TO FULLY
UTILIZE ESTABLISHED NATO MECHANISMS, AS WELL AS SUPPLE-
MENTAL REPORTS, NATO WORKING GROUPS. AND PARALLEL BILATERAL
EFFORTS TO VIGOROUSLY PURSUE THE TOPICS WE HAVE INSCRIBED
ON THE ALLIANCE AGENDA FOR THE YEAR OF EUROPE.

4. BASIC ISSUES OF DEFENSE PLANNING. WE AGREE THAT A
CONCEPUTAL STUDY LEADING TO A REVISION OF CURRENT GUIDE-
LINES AND STRATEGY IS NOT WHAT IS REQUIRED. WE FURTHER
AGREE THAT THESE ISSUES SHOULD BE ADDRESSED IN ESTABLISH-
ING PRIORITIES DURING THE PREPARATION OF FORCE GOALS,
THE ANNUAL PLANNING REVIEW, THE AD-70 PROCESS, AND THE ON-
GOING WORK IN THE NUCLEAR PLANNING GROUP. HOWEVER, WE
SUPPORT MISSION RECOMMENDATION THAT SPECIFIC AGREEMENT BE
SOUGHT TO ELIMINATE ANOMALIES WITH REFERENCE TO A SUB-
STANTIAL CONVENTIONAL CAPABILITY. THE BEST WAY OF ACHIEV-
INT THIS END WOULD APPEAR TO BE THROUGH EXECUTIVE WORK-
ING GROUP (EWG) EXAMINATION OF CURRENT DEFENSE PLANS,
ISSUES, AND SUPPORTING CONCEPTS IN ORDER TO MAKE A REPORT
TO MINISTERS IN DECEMBER AND IN SPRING WHICH WOULD INCLUDE
SPECIFIC PROPOSALS BY NATION AND BY MILITARY COMMAND. THE
FIRST STEP IN THE PREPARATION OF THIS REPORT WOULD BE
IDENTIFICATION OF THE SPECIFIC ISSUES IN THE DEFINITION
AN ADEQUATE DEFENSE POSTURE AS WELL AS THE ELEMENTS AND
ANOMALIES INCONSISTENT WITH SUCH A POSTURE. THE REPORT
WOULD ALSO INCLUDE SPECIFIC ATTAINABLE GOALS FOR CORRECT-
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ION OF THE IDENTIFIED DISCREPANICIES, AND A SCHEDULE FOR
ATTAINMENT. WITH REGARD TO TACTICAL NUCLEAR DOCTRINES WE
SHOULD SEEK FOCUS ON PHASEII OF THE STUDY OF FOLLOW-ON
TACTICAL USE OF NUCLEAR WEAPONS BY NATO.

5. CERTAIN CRITICAL AREAS OF FORCE IMPROVEMENTS. WE HAVE
NO OBJECTION TO ADEQUATE AND, IN FACT, IMPROVED SPECIFIC
REPORTING ON ALL CRITICAL ITEMS OF FORCE IMPROVEMENT
IDENTIFIED IN THE AD-70 SPRING REVIEW, ESPECIALLY AS SHOWN
IN PARAGRAPH 19A OF DPC/D(73)7, THE AD-70 REPORT. HOWEVER,
WE DO NOT BELIEVE THAT OUR EMPHASIS ON CERTAIN CRITICAL
ITEMS CAN BE QUOTE TAKEN CARE OF NATURALLY UNQUOTE IN THE
COURSE OF PLANNED REVIEWS AS LUNS' PO SUGGESTS. RATHER, WE

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WOULD EXPECT NATIONS TO AGREE TO FOCUS ON SPECIFIC IMPROVE-
MENT AREAS ADDRESSED BY MR. SCHLESINGER. WE WOULD EXPECT
SPECIFIC ACTION WITH REGARD TO SHELTERS FOR AIRCRAFT,ANTI-
TANK WEAPON CAPABILITIES, AND WAR RESERVE STOCKS. WE
SUPPORT MISSION

CONCEPT OF SPECIAL REPORTING ON STATUS OF THESE DEFENSE
ELEMENTS,"BUT MORE THAN THAT WE EXPECT TO SEE PROPOSALS
MADE TO MINISTERS FOR FURTHER COMMITMENTS TO IMPROVE-
MENTS IN THESE AREAS. THUS, THE US DESIRES THAT THE
DPC PREPARE THREE REPORTS TIED TO THREE SPECIFIC
PROGRAMS BASED ON DETAILED CONTRIBUTIONS BY NATIONS
WHICH WOULD ADDRESS PRESENT AND PROGRAMMED NATIONAL
CAPABILITIES RATHER SPECIFICALLY DEFINED. PLANS AND
ANALYSES IN SUPPORT OF CURRENT PROGRAMS AND SIMPLE
SPECIFIC ACHIEVABLE GOALS SHOULD BE INCLUDED. WE ACCEPT
FACT THAT QUESTION OF MORE EFFECTIVE USE OF EXISTING
TACTICAL AIR ASSETS WILL BE ADDRESSED UNDER THE AEGIS OF
THE MILITARY COMMITTEE, BUT WE ARE NOT IMPRESSED WITH THE
SHORT SHRIFT GIVEN THIS TOPIC IN THE PO. THIS ISSUE
SHOULD RECEIVE ADEQUATE EMPHASIS FROM THE LEVEL OF PERM-
REPS AND EVERY EFFORT SHOULD BE PUT FORWARD IN EVERY
APPROPRIATE ARENA TO INSURE THAT ATTENTION IS GIVEN TO
RESOLVING THE MATTER WITHOUT DELAY.

6. DUTCH SPECIALIZATION PROPOSAL. WE AGREE WITH MISSION
THAT SPECIAL WORKING GROUP OR COMMISSION SHOULD TAKE UP
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THE STUDY OF THIS MATTER. THE US WILL WISH TO
PARTICIPATE IN THIS ENDEAVOR WHICH WE CONSIDER TO BE
PARTICULARLY IMPORTANT. WE SUPPORT THE DUTCH PAPER IN-
SOFAR AS IT CALLS FOR A REPORT WITH RECOMMENDATIONS TO
BE SUBMITTED TO THE DPC IN DECEMBER. HOWEVER, WE AGREE
WITH MISSION THAT TERMS OF REFERENCE NEED TO BE
DELINEATED MORE SHARPLY, AND WE ALSO BELIEVE THAT
THEY SHOULD BE EXPANDED. WE WILL PROVIDE GUIDANCE
SHORTLY.

7. BURDEN SHARING. WE ARE OPPOSED TO ASSIGNING THIS
UNDERTAKING TO AN AD HOC GROUP WITHIN THE DPC
AT THIS TIME. THERE HAVE BEEN REPORTS OF POSSIBLE
FRENCH INTEREST IN PARTICIPATION AND WE WISH TO EXPLORE
THIS POSSIBILITY BEFORE PROCEEDING FURTHER ON THIS MATTER.
TO ASSIST YOU IN PREPARING YOUR PRESENTATION TO WHATEVER
FORUM IS SELECTED TO HANDLE THIS PROBLEM WE ARE PREPARING
SEPTEL WITH OUR POSITION. SEPTEL WILL MAKE OUR OBJECTIVES
CLEAR BUT WE WANT ALLIES TO TAKE INITIATIVE IN DEVELOPING
SPECIFIC FORM AND CONTENT OF MULTILATERAL ARRANGEMENTS.

8. THE RELATIVE FORCE CAPABILITIES WORKING GROUP SHOULD
CONTINUE ITS NORMAL REVIEW PROCESS. BEGIN FYI. WE

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ARE NOT PREPARED TO ENTER MULTILATERAL DISCUSSIONS ON
RELATIVE CAPABILITIES AT THIS TIME AND CANNOT UNDERTAKE
A COMMITMENT FOR SUCH PRESENTATIONS. OUR BILATERALS
ARE UNDERWAY AND WILL CONTINUE FOR SOME TIME. ALTHOUGH
WE INTEND TO WORK TOWARD AN QTE AGREED UNQTE ASSESSMENT

OF THE BALANCE WE DO NOT CONSIDER SUCH AGREEMENT A PRE-
REQUISITE TO UNDERTAKING THE POSITIVE IMPROVEMENTS WE
HAVE PROPOSED. END FYI.

9. MUTUAL AND BALANCED FORCE REDUCTIONS. WE DO NOT
OBJECT TO LANGUAGE IN PO ON THIS ITEM.

10. CONFERENCE OF NATIONAL ARMAMENTS DIRECTORS. THIS
PO AS WRITTEN HOLDS OUR OPTIONS OPEN FOR THE FUTURE,
AND WE INTEND TO WATCH PROGRESS IN THIS AREA CAREFULLY.

11. IN INFORMAL DISCUSSIONS AS WELL AS IN NEXT MEETING
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OF THE DPC YOU ARE INSTRUCTED TO SEEK MORE SUBSTANTIVE,
SPECIFIC, AND VIGOROUS DEFINITION OF WORK PLANNING WHICH
WILL TRANSLATE US PROPOSALS OF JUNE 7 INTO ACTION. AS
A MINIMUM WE DESIRE THE PO REVISED AS WE HAVE INDICATED
IN THE PRECEDING PARAGRAPHS. ROGERS

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